

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-10 L-03 ACDA-12

NSAE-00 PA-01 SS-15 SP-02 TRSE-00 SSO-00 NSCE-00

INRE-00 IO-13 OIC-02 H-01 OMB-01 EB-08 OES-07

MCE-00 /093 W

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O 171544Z MAY 78

FM USMISSION USNATO

TO SECSTATE WASHDC IMMEDIATE 1616

SECDEF WASHDC IMMEDIATE

INFO USICA WASHDC

USDEL MBFR VIENNA

AMEMBASSY MOSCOW

ALL NATO CAPITALS

CINCLANT NORFOLK VA

USLOSACLANT NORFOLK VA

USNMR SHAPE BE

USCINCEUR VAIHINGEN GER

C O N F I D E N T I A L SECTION 01 OF 03 USNATO 04914

E.O. 11652: XGDS-1

TAGS: MPOL, NATO, DPC

SUBJECT: DRAFT DPC MINISTERIAL COMMUNIQUE: SECOND REVISE

REF: (A) USNATO 4720 (DTG 111942Z MAY 78) (NOTAL)

(B) USNATO 4766 (DTG 121624Z MAY 78) (NOTAL)

(C) STATE 123853 (DTG 160059Z MAY 78) (NOTAL)

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1. THERE FOLLOWS IN PARA 2 THE SECOND REVISE OF THE DRAFT DPC MINISTERIAL COMMUNIQUE. THE DEFENSE REVIEW COMMITTEE WILL ADDRESS THIS TEXT FOLLOWING THE MORNING SESSION OF THE MINISTERIAL ON MAY 18.

2. BEGIN TEXT OF SECOND REVISE OF DRAFT COMMUNIQUE:

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1. THE DEFENCE PLANNING COMMITTEE OF THE NORTH ATLANTIC TREATY ORGANIZATION MET IN MINISTERIAL SESSION IN BRUSSELS ON 18TH AND 19TH MAY, 1978.

2. DEFENCE MINISTERS CONDUCTED THEIR DISCUSSIONS AGAINST THE BACKGROUND OF THE MAJOR POLITICAL AND DEFENCE ISSUES, INCLUDING FUTURE TRENDS IN EAST-WEST RELATIONS AND PROS-

PECTS FOR ALLIANCE COOPERATION IN DEFENCE PROCUREMENT, WHICH WILL BE SUBMITTED TO THE NATO MEETING OF HEADS OF STATE AND GOVERNMENT TO TAKE PLACE IN WASHINGTON ON 30TH AND 31ST MAY. IN PREPARATION FOR THAT MEETING, THEY APPROVED, FOR ONWARD TRANSMISSION TO HEADS OF STATE AND GOVERNMENT, A REPORT ON THE LONG-TERM DEFENCE PROGRAM WHICH HAD BEEN COMMISSIONED AT THE LONDON SUMMIT MEETING IN MAY 1977.

3. MINISTERS REAFFIRMED THE POLITICAL RESOLVE EXPRESSED BY NATIONS AT THE SUMMIT IN MAY 1977 TO MEET THE CHALLENGE TO THEIR SECURITY POSED BY THE CONTINUING MOMENTUM OF THE WARSAW PACT BUILD-UP. THE RESULTING WIDENING DISPARITY IN CONVENTIONAL MILITARY CAPABILITIES BETWEEN NATO AND THE WARSAW PACT HAS LED COUNTRIES TO PLACE EMPHASIS ON CONVENTIONAL FORCE IMPROVEMENTS AND ESPECIALLY ON NATO'S ABILITY TO RESPOND TO AN ATTACK BY READY FORCES AFTER VERY LITTLE WARNING. IN THIS CONTEXT THEY NOTED WITH SATISFACTION THAT ALMOST ALL COUNTRIES HAD INDICATED THEIR INTENTION TO ADJUST THEIR FINANCIAL PLANS FOR DEFENCE IN ACCORDANCE WITH A THREE PER CENT ANNUAL INCREASE IN REAL TERMS CALLED FOR IN THE 1977 MINISTERIAL GUIDANCE; AND THAT THIS WELCOME DEVELOPMENT REPRESENTED A MAJOR ADVANCE COMPARED WITH THE NATIONAL POSITIONS THAT HAD BEEN REPORTED IN THE 1977 NATO DEFENCE REVIEW.

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4. WITHIN THIS FRAMEWORK, MINISTERS REVIEWED THE OVERALL SECURITY OF THE ALLIANCE IN THE LIGHT OF EVENTS WHICH HAD OCCURRED SINCE THEIR LAST MEETING. IN PARTICULAR, THEY CONSIDERED THE PRESENT STATE OF MBFR NEGOTIATIONS IN VIENNA AND THE RECENT WESTERN INITIATIVE INTRODUCED IN THOSE NEGOTIATIONS. THEY WERE ALSO APPRISED OF THE LATEST DEVELOPMENTS IN THE STRATEGIC ARMS LIMITATIONS TALKS AND REAFFIRMED THEIR SUPPORT FOR MEASURES TO ACHIEVE EFFECTIVE ARMS CONTROL AND DISARMAMNT AGREEMENTS UNDERTAKEN WITHIN THE GENERAL PURSUIT OF DETENTE, BUT THEY STRESSED THAT,

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IN THE FACE OF THE GROWING WARSAW PACT CAPABILITIES, NEGOTIATIONS TO THIS END MUST BE BACKED BY AN APPROPRIATE DETERRENT AND DEFENCE POSTURE.

5. MINISTERS HEARD A STATEMENT BY THE CHAIRMAN OF THE NATO MILITARY COMMITTEE ON THE LATEST DEVELOPMENTS AND GROWTH IN THE MILITARY CAPABILITIES OF THE WARSAW PACT AND THEIR IMPLICATIONS FOR THE MILITARY BALANCE WITH NATO. THEY EXPRESSED THEIR CONCERN THAT THE MILITARY POWER OF THE SOVIET UNION CONTINUED TO GROW, IN PARTICULAR IN ITS CAPABILITIES TO DEPLOY NEW OFFENSIVE WEAPON SYSTEMS

AGAINST THE WHOLE OF THE EUROPEAN THEATRE AND TO PROJECT ITS POWER, WHETHER DIRECTLY OR BY PROXY, ON A GLOBAL SCALE. MINISTERS DISCUSSED THE IMPLICATIONS OF THESE DEVELOPMENTS FOR WESTERN SECURITY.

6. MINISTERS NOTED WITH APPROVAL THAT IMPORTANT MEASURES HAD BEEN TAKEN, OR WERE IN TRAIN, TO COUNTER THE EXISTING ADVERSE TRENDS IN THE BALANCE OF CONVENTIONAL FORCES BETWEEN NATO AND THE WARSAW PACT. UNDER NATO'S ESTABLISHED DEFENCE PLANNING PROCEDURES, THEY ENDORSED NEW FORCE GOALS FOR THE PERIOD 1979-1984 WHICH COVER THE SPECTRUM OF

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INRE-00 IO-13 OIC-02 H-01 OMB-01 EB-08 OES-07
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NATO'S FORCES. THESE FORCE GOALS AND THE LONG-TERM DEFENCE PROGRAMME ARE INTER-RELATED AND COMPLIMENTARY. MINISTERS RECOGNIZED THAT THE IMPLEMENTATION OF THE FORCE GOALS WOULD BE A MAJOR CONTRIBUTION TOWARDS MEETING THE CHALLENGE POSED BY THE CONTINUING BUILD-UP OF WARSAW PACT FORCES.

7. MINISTERS AGREED THAT THERE IS AN URGENT NEED FOR PORTUGAL AND TURKEY TO RECEIVE EXTERNAL ASSISTANCE FOR THE SUPPORT AND MODERNIZATION OF THEIR FORCES. THEY

ACKNOWLEDGED THAT DESPITE THE SCALE OF THE EFFORTS THAT THESE TWO COUNTRIES WERE MAKING FOR THEIR CONTRIBUTION TO COMMON DEFENCE, IT WAS THE RESPONSIBILITY OF ALL THE ALLIES TO TAKE THE NECESSARY STEPS TO PROVIDE THE ESSENTIAL ASSISTANCE. IN THIS CONNECTION, MINISTERS NOTED THE
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INITIATIVES UNDERWAY FOR THE COMPLETE REMOVAL OF EXISTING UNITED STATES RESTRICTIONS ON THE PROCUREMENT OF DEFENCE EQUIPMENT BY TURKEY AND EMPHASIZED THE IMPORTANCE FOR THE SECURITY AND SOLIDARITY OF THE ALLIANCE OF A SPEEDY AND POSITIVE OUTCOME TO THESE INITIATIVES.

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8. MINISTERS AFFIRMED THAT THE LONG-TERM DEFENCE PROGRAMME WAS RELATED IN PARTICULAR TO THE NEED FOR A MORE COMPREHENSIVE FRAMEWORK FOR NATO'S DEFENCE PLANNING, INCORPORATING A LONGER-TERM APPROACH, AND THUS ENABLING THE COLLECTIVE NEEDS OF THE ALLIANCE TO BE TAKEN MORE INTO ACCOUNT IN THE DEVELOPMENT OF NATIONAL PLANS. THEY NOTED WITH SATISFACTION THAT THE MEASURES SUBMITTED TO THEM CONTRIBUTED TO THIS OBJECTIVE, BOTH IN THE PROJECTION OF NATO'S MILITARY NEEDS UP TO AND BEYOND 1990 AND THE EMPHASIS PLACED ON THE ACHIEVEMENT OF A GREATER DEGREE OF CO-OPERATION AND RATIONALIZATION IN MEETING THOSE NEEDS. THROUGH THIS GREATER CO-OPERATION AND RATIONALIZATION, NATO WILL AIM TO ACHIEVE A SIGNIFICANT INCREASE IN ITS DEFENSIVE CAPABILITY FROM THE NATIONAL RESOURCES ALREADY MADE AVAILABLE OR PLANNED FOR THE DEFENCE OF THE ALLIANCE.

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9. WITHIN THE LONG-TERM DEFENCE PROGRAMME, MINISTERS APPROVED, OR ENDORSED FOR SUBMISSION TO HEADS OF STATE AND GOVERNMENT, A WIDE RANGE OF MEASURES IN SELECTED PRIORITY AREAS. WITHIN THESE AREAS, SPECIAL IMPORTANCE HAS BEEN ATTACHED TO ACHIEVING SIGNIFICANT IMPROVEMENTS ON LAND, AT SEA AND IN THE AIR IN THE READINESS OF NATO FORCES, PARTICULARLY THEIR AVAILABILITY AND SURVIVABILITY; IN THE ABILITY OF THE ALLIANCE TO REINFORCE IN A PERIOD OF CRISIS OR TENSION WITH COMPLIMENTARY IMPROVEMENTS TO EUROPEAN RESERVES; IN THE AIR DEFENCE OF NATO TERRITORY AND SEA AREAS; IN COUNTERING THE ELECTRONIC WARFARE
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THREAT; AND IN THE PROVISION OF EFFECTIVE LOGISTIC SUPPORT FOR ALL NATO FORCES. SPECIAL EMPHASIS HAS ALSO BEEN PLACED ON IMPROVING NATO'S MARITIME POSTURE, NATO'S COMMAND, CONTROL AND COMMUNICATIONS ARRANGEMENTS TO FACILI-

TATE POLITICAL AND MILITARY DECISION-MAKING, ESPECIALLY IN TIME OF TENSION OR CRISIS AND ON FURTHER RATIONALIZATION OF NATO'S DEFENCE EFFORTS. THEY ALSO ENDORSED THE CONTINUING EFFORTS OF THE NUCLEAR PLANNING GROUP TOWARDS MEETING MEDIUM AND LONG-TERM NEEDS FOR THE MODERNIZATION OF THEATRE NUCLEAR FORCES. MINISTERS HAVE RECOMMENDED THAT ENDORSEMENT FOR THE LONG-TERM DEFENCE PROGRAMME AS A WHOLE SHOULD BE SOUGHT AT THE HIGHEST POLITICAL LEVEL BY HEADS OF STATE AND GOVERNMENT.

10. MINISTERS ALSO NOTED THAT APPROPRIATE ACTION WILL BE TAKEN BY THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION ON A NUMBER OF SUBSIDIARY MEASURES DIRECTLY RELATED TO THE MAIN PROGRAMMES, INCLUDING NO COST/LOW COST MEASURES WHICH, TAKEN TOGETHER, PRODUCE WORTHWHILE DEFENCE IMPROVEMENTS AT RELATIVELY SMALL COST AND ARE CAPABLE IN MANY CASES OF IMPLEMENTATION IN THE SHORT-TERM. MINISTERS NOTED WITH APPROVAL THAT THE STEPS NECESSARY TO ENSURE EFFECTIVE FOLLOW-THROUGH ACTION WHICH WILL INVOLVE BOTH CIVIL AND MILITARY PLANNING AND RESOURCES WOULD BE INITIATED BY THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION FOLLOWING THE WASHINGTON SUMMIT(1).

11. MINISTERS HEARD WITH INTEREST A STATEMENT BY MR. WILLEM SCHOLTEN, DEFENCE MINISTER OF THE NETHERLANDS AND CHAIRMAN OF THE EUROGROUP THIS YEAR. THEY TOOK NOTE OF THE OUTCOME OF THE EUROGROUP'S DISCUSSIONS IN MINISTERIAL SESSION AND WELCOMED THE PROGRESS MADE TOWARDS CLOSER COLLABORATION IN THE FIELDS COVERED BY ITS SEVEN SUB-

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INRE-00 IO-13 OIC-02 H-01 OMB-01 EB-08 OES-07
MCE-00 /093 W

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FM USMISSION USNATO
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SECDEF WASHDC IMMEDIATE
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GROUPS. THEY REAFFIRMED THEIR SUPPORT FOR THE ROLE OF THE EUROGROUP IN FURTHERING EUROPEAN COHESION IN THE FRAMEWORK OF THE NORTH ATLANTIC ALLIANCE.

12. MINISTERS TOOK NOTE OF A REPORT BY THE CONFERENCE OF NATIONAL ARMAMENTS DIRECTORS (CNAD) ON MAJOR ISSUES IN THE FIELD OF EQUIPMENT COLLABORATION AND IN PARTICULAR THE ACTIVITIES OF THE ALLIANCE TO IMPROVE THE STANDARDIZATION AND/OR INTEROPERABILITY OF DEFENCE EQUIPMENT. THEY WELCOMED ESPECIALLY THE INITIATIVES OF TEN MEMBER NATIONS IN SIGNING AN AGREEMENT TO OBSERVE AND CONTRIBUTE TO A DEVELOPMENT PROGRAMME FOR A HIGHLY ACCURATE SATELLITE NAVIGATIONAL SYSTEM.

13. MINISTERS NOTED A REPORT ON THE NATO ARMAMENTS PLAN-CONFIDENTIAL

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NING REVIEW AND STRESSED THE IMPORTANCE OF FURTHER PROGRESS IN THE REVIEW AND IN THE DEVELOPMENT OF A PERIODIC ARMAMENTS PLANNING SYSTEM.

14. MINISTERS EXPRESSED SUPPORT FOR OTHER EFFORTS BEING MADE TO IMPROVE STANDARDIZATION/INTEROPERABILITY OF DEFENCE EQUIPMENT. THEY WELCOMED THE NEW EFFORTS TO ACHIEVE A GREATER TRANSATLANTIC DIALOGUE BETWEEN NORTH AMERICA AND EUROPE ON ARMAMENTS CO-OPERATION, AS WELL AS BILATERAL AND MULTILATERAL CO-OPERATION BY ALLIANCE MEMBERS ON SPECIFIC EQUIPMENT PROGRAMMES. THEY EXPRESSED THEIR RESOLVE TO PURSUE CO-OPERATIVELY SPECIFIC EQUIPMENT PROGRAMMES RECOMMENDED BY THE LONG-TERM DEFENCE PROGRAMME.

15. MINISTERS TOOK NOTE OF THE COMPREHENSIVE PACKAGE PROPOSAL FOR THE PROCUREMENT OF A FORCE OF E-3 AIRCRAFT AS A MAJOR COMPONENT OF A NATO AIRBORNE EARLY WARNING FORCE. THEY AGREED TO EXPEDITE THE REVIEW OF THIS PROPOSAL THROUGH NATIONAL CHANNELS WITH A VIEW TO FINAL APPROVAL OF THE PROGRAMME BEFORE THE AUTUMN. THEY NOTED THAT NATO-FUNDED INITIAL DEVELOPMENT ACTIVITIES ASSOCIATED WITH A STANDARDIZED CONFIGURATION FOR UNITED STATES AND NATO E-3 AIRCRAFT WERE UNDERWAY (BEGIN BRACKETS) AND AGREED TO PROVIDE ADDITIONAL FUNDING TO CONTINUE THESE ACTIVITIES IN ANTICIPATION OF COMPLETION OF NATIONAL

REVIEW PROCESSES (END BRACKETS). THEY AGREED (LEFT BLANK)
AS THE HOST NATION FOR THE NATO E-3 MAIN OPERATING BASE,
AND COMMISSIONED PERMANENT REPRESENTATIVES (BEGIN BRACKETS)
FOLLOWING AGREEMENT ON THE PROJECT AS A WHOLE (END BRACKETS)
TO ESTABLISH THE NATO AEW PROGRAMME MANAGEMENT
ORGANIZATION.

16. MINISTERS, REAFFIRMING THAT THE COMMON INFRASTRUCTURE
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PROGRAMME REMAINS ONE OF NATO'S MOST EFFECTIVE CO-OPERATIVE
DEFENCE EFFORTS, NOTED THE PROGRESS BEING MADE IN THE
PREPARATION OF THE NEXT FIVE-YEAR PROGRAMME WHICH WILL BE
SUBMITTED TO THEM FOR APPROVAL IN DECEMBER 1978. MINISTERS
ALSO (BEGIN BRACKETS) ENDORSED THE NEED (END BRACKETS)
(BEGIN BRACKETS) NOTED THE NEED (END BRACKETS)
(BEGIN BRACKETS) NOTED THE REQUEST BY THE NATO MILITARY
AUTHORITIES (END BRACKETS) FOR AN INCREASE IN THE COMMON
INFRASTRUCTURE FINANCIAL CEILING TO ACCOMMODATE URGENT
PROJECTS INCLUDING ASPECTS OF THE LONG-TERM DEFENCE
PROGRAMME, AS WELL AS PRICE INCREASES.

17. IN CONCLUSION, MINISTERS REAFFIRMED THAT THE COMMON
DEFENCE OF THE ALLIANCE IS ONE AND INDIVISIBLE. THEY
STRESSED THAT THE MAINTENANCE OF SECURITY IS INDISPENSABLE
FOR THE CONTINUED FREEDOM, INDIVIDUAL LIBERTY AND WELFARE
OF THEIR SOCIETIES AND FOR THE FURTHERING OF DETENTE.
THEY ACKNOWLEDGED THAT THE BASIS OF ALLIANCE SECURITY LAY
IN THE POLITICAL SOLIDARITY AND RESOLVE OF THE MEMBER
NATIONS AND THE SCALE OF EFFORT THEY WERE PREPARED TO
UNDERTAKE FOR THE COMMON DEFENCE.

BEGIN FOOTNOTE:

(1) FINAL SENTENCE TO BE REVIEWED IN THE LIGHT OF
MINISTERIAL DECISION ON THE RELEVANT PARAGRAPHS IN THE
COMPREHENSIVE REPORT ON THE LONG-TERM DEFENCE PROGRAMME.
END TEXT. BENNETT

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ALLIANCE, TEXT, COMMUNIQUES, MILITARY PLANS, AMENDMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 17 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USNATO04914
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Expiration:
Film Number: D780208-0521
Format: TEL
From: USNATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780547/aaaabnwu.tel
Line Count: 374
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 1fde309b-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 USNATO 4720, 78 USNATO 4766, 78 STATE 123853
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 31 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2657971
Secure: OPEN
Status: NATIVE
Subject: DRAFT DPC MINISTERIAL COMMUNIQUE: SECOND REVISE
TAGS: MPOL, NATO, DPC
To: STATE DOD
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/1fde309b-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014